AMENDED IN ASSEMBLY MAY 15, 1997 AMENDED IN ASSEMBLY MAY 1, 1997

CALIFORNIA LEGISLATURE—1997-98 REGULAR SESSION

ASSEMBLY BILL

No. 1469

Introduced by Assembly Member Ducheny

February 28, 1997

An act to amend Section 18405 of the Revenue and Taxation Code, and to amend Section 9 of Chapter 490 of the Statutes of 1995, relating to taxation, to take effect immediately, tax levy.

LEGISLATIVE COUNSEL'S DIGEST

AB 1469, as amended, Ducheny. Bank and corporation taxes: administrative relief.

The Bank and Corporation Tax Law imposes taxes measured by income and, in the case of a business with income derived from or attributable to sources both within and without this state, the business income is apportioned between this state and other jurisdictions for tax purposes in accordance with a specified formula based on the property, payroll, and sales of the business within and without this state. That law permits a qualified taxpayer, as defined, to elect to determine its income under a water's-edge election.

Existing law also provides that in the case of a specified new statutory provision, as defined, the Franchise Tax Board itself is authorized to grant relief relating to waiving penalties or perfecting elections, as provided. That law also provides that **AB 1469**

relief under these provisions may be granted only for the first taxable or income year for which the new statutory provision operative and only when substantial unintentional noncompliance with the new provision has occurred by a class of affected taxpayers. Existing law provides that substantial unintentional noncompliance includes any case in which the taxpayer filed a water's-edge contract with a timely filed original return and other specified conditions are met.

This bill would additionally provide substantial noncompliance unintentional includes specified circumstances in connection with a failure to perfect a water's-edge election by reason of a prior act or omission of an affiliated corporation that was included in a combined return, as specified, and certain circumstances in connection with a failure to perfect a water's-edge election in the 1988 income year to include a water's-edge contract, and would provide relief under those circumstances upon compliance, specified, on or before December 31, 1997.

This bill would take effect immediately as a tax levy.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. Section 18405 of the Revenue 1 Taxation Code is amended to read:
- 18405. (a) In the case of a new statutory provision in 3
- 4 Part 7.5 (commencing with Section 13201), Part 10
- Section 5 (commencing with 17001), Part 10.2
- (commencing with Section 18401), or Part
- (commencing with Section 23001), or the addition of a
- new part, the Franchise Tax Board itself is authorized to
- grant relief as set forth in subdivision (b) from the
- 10 requirements of the new statutory provision in a manner
- 11 as provided in subdivision (c).
- (b) The relief provided in subdivision (a) may be 12 granted only for the first taxable or income year for which 13
 - the new statutory provision is operative and only when
- substantial unintentional noncompliance with the new
- provision has occurred by a class of affected taxpayers.

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The relief is limited to waiving penalties or perfecting elections and may be granted only to taxpayers who timely paid taxes and other required amounts shown on the return consistent with the election and who timely 5 filed their return (with regard to extension).

- (c) The relief granted in this section shall, upon the recommendation of the executive officer of the Franchise Tax Board, be made by resolution of the Franchise Tax Board which sets forth the conditions, time, and manner 10 as the Franchise Tax Board determines are necessary. The resolution shall be adopted only by an affirmative vote of each of the three members of the Franchise Tax Board.
 - (d) For purposes of this section:

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- (1) "New statutory provision" means a complete, 16 newly established tax program, tax credit, exemption, deduction, exclusion, penalty, or reporting or payment 18 requirement and does not mean amendments made to existing tax provisions that make minor modifications or 20 technical changes.
- (2) "Perfecting elections" includes 22 omissions or errors only when substantial evidence is present with the filed return that the taxpayer intended to make the election and does not include making an election where one was not previously attempted to be made.
 - (3) "Substantial unintentional noncompliance," purposes of Part 11 (commencing with Section 23001), includes either any of the following:
- which the (A) Any case in taxpayer filed 31 water's-edge contract with a timely filed original return 32 and timely paid all taxes and other required amounts shown on the return consistent with the water's-edge 34 election, but where the taxpayer's election is or might be 35 invalidated by reason of the act or omission of an affiliated 36 corporation that is not the parent or a subsidiary of the taxpayer. In that case, notwithstanding anything to the contrary in this section, relief shall be deemed granted to the taxpayer's water's-edge conditioned only upon an agreement by the affiliated

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corporation to either (i) file a water's-edge contract and pay all taxes and other required amounts consistent with that election, or (ii) waive any right, with respect to any income year for which the corporation did not make a water's-edge election on its own timely filed return, to 5 determine its income derived from or attributable to 6 within this state pursuant to that whichever measure produces the greater amount of tax.

- (B) (i) Any case in which the taxpayer filed a water's-edge contract with a timely filed original combined return for itself and its affiliated corporations included in its water's-edge group for any part of the year, and either of the following occurred:
- (I) The taxpayer timely paid all taxes and other required amounts shown on the return consistent with the water's-edge election, but the taxpayer's election is or might be invalidated by reason of a prior act or omission of an affiliated corporation that was included in the combined return and that is not the parent or subsidiary of the taxpayer.
- (II) The taxpayer filed a timely California 1988 return, taking into account any extension, which included substantial evidence with the return that the taxpayer and all taxpayers of the water's-edge group for any part of the 1988 income year intended to make a water's-edge election beginning with the 1988 income year, such as attaching at least one water's-edge form with the return or checking one of the boxes on the return which indicates an intention to make the election, and timely paid all taxes and other required amounts shown on the return consistent with making that election, other than the water's-edge election fee, but failed unintentionally to perfect the election by not including a water's-edge contract with the 1988 income year return. In the case of a taxpayer described in the preceding sentence, the taxpayer shall file with the Franchise Tax Board the water's-edge contract and all other required forms, and shall pay all taxes, interest, penalties, and the water's-edge election fee to perfect the water's-edge election for the 1988 income year, on or before December

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31, 1997, to be eligible for the relief provided by this section.

(ii) In the case of a taxpayer described in clause (i), notwithstanding anything to the contrary in this section, relief shall be deemed granted to validate the taxpayer's water's-edge election for itself and its affiliated corporations included in the combined return.

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- (B) Any which case inthetaxpayer filed with a timely filed 10 water's-edge contract combined return for itself and its affiliated corporations included in its water's-edge group for any part of the year, and timely paid all taxes and other required amounts 14 shown on the return consistent with the water's-edge 15 election, but the taxpayer's election is or might be 16 invalidated by reason of a prior act or prior omission of an affiliated corporation that was included in the combined 18 return and that is not the parent or subsidiary of the 19 taxpayer. In that case, notwithstanding anything to the 20 contrary in this section, relief shall be deemed granted to validate the taxpayer's water's-edge election for itself and 22 its affiliated corporations included in the combined return.
- (C) (i) Any case in which the taxpayer timely filed an 25 original return that included substantial evidence with 26 the return that the taxpayer and all affiliated corporations 27 included in its water's-edge group for any part of the year 28 intended to make a water's-edge election and timely paid all taxes and other required amounts shown on the return 30 consistent with the water's-edge election, other than the water's-edge election fee, but the taxpayer's election is or 32 might be invalidated by its failure to include water's-edge contract with the return. For the purpose of 34 this clause, "substantial evidence" means attaching at 35 least one water's-edge form to the return or checking one 36 of the boxes on the return that indicates an intent to make a water's-edge election.
 - (ii) A taxpayer described in clause (i) shall file with the Franchise Tax Board the water's-edge contract and all other required forms, and shall pay all taxes, interest,

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penalties, and the water's-edge election fee to perfect the water's-edge election, on or before December 31, 1997, to be eligible for the relief provided by this section.

- (iii) Notwithstanding any other provision 5 section to the contrary, relief shall be deemed granted to validate the taxpayer's water's-edge election upon the fulfillment of the criteria in this subparagraph.
- (iv) This subparagraph shall not apply to any taxpayer or any member of the commonly controlled group that 10 has previously requested relief under this section and for which any water's-edge election was perfected for the taxpayer or any member of the commonly controlled group as a result of that request.
- (e) This section shall apply to any Franchise Tax Board 15 resolution adopted after the effective date of this section 16 with respect to any taxable or income year which is subject to an open statute of limitations on the date of the 18 resolution.
- (f) On or before March 1, 1998, the Franchise Tax 20 Board shall report to the Legislature on the utilization of this section. The report shall describe the class or classes 22 of taxpayers provided relief, the issue involved and the number of taxpayers affected, and, where applicable, the aggregate amount of penalty relieved for each class of taxpayers.
- SEC. 2. Section 9 of Chapter 490 of the Statutes of 1995 26 27 is amended to read:
- SEC. 9. (a) Section 1 of this act shall apply only with 29 respect to a taxpayer or an affiliated corporation that either (1) requested relief under Section 18405 of the 31 Revenue and Taxation Code on or before December 31, 1994, or (2) is described in clause (i) of subparagraph (C) of paragraph (3) of subdivision (d) of Section 18405 of the 34 Revenue and Taxation Code.
- 35 (b) For the purpose of this section, a taxpayer or an 36 affiliated corporation shall be deemed to have requested relief in any case in which the taxpayer filed a 37 38 water's-edge contract with a timely filed combined return and timely paid all taxes and other required

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the return consistent amounts shown on with the water's-edge election.

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The Legislature finds that an important SEC. 3. public ensuring fair necessity of and consistent administration of the Revenue and Taxation Code exists for this act. It is the intent of the Legislature in enacting this act that a taxpayer's water's-edge election should be validated where any noncompliance is not due to the act or omission of the taxpayer, but rather to the act or omission of another entity.

SEC. 3. Notwithstanding Section 9 of Chapter 490 of the Statutes of 1995, the provisions of subparagraph (B) of paragraph (3) of subdivision (d) of Section 1 of this act 14 shall apply only with respect to a taxpayer or affiliated corporation that fully complies with the requirements of 16 Section 18405 of the Revenue and Taxation Code on or before December 31, 1997.

18 SEC. 4. This act provides for a tax levy within the meaning of Article IV of the Constitution and shall go into 19 20 immediate effect.